All Copays Count Coalition

February 12, 2021

The Honorable Xavier Becerra Secretary Designee U.S. Department of Health and Human Services 200 Independence Avenue SW Washington, DC 20201

Re: Patient Cost Sharing and Prescription Drug Access

Dear Secretary Designee Becerra,

The All Copays Count Coalition (ACCC) would like to welcome you to the US Department of Health and Human Service. We look forward to working with you to improve access to health care and treatment and guarantee comprehensive health insurance coverage. The ACCC is comprised of more than 60 organizations serving the interest of people with serious and complex chronic health conditions who rely on copay assistance to afford necessary and life-saving medications. We write to you today to request that you take quick action to correct a policy enacted by the Trump Administration in the 2021 Notice of Benefit and Payment Parameters that undercuts this assistance, increasing costs for patients in the midst of an unprecedented pandemic and beyond with enormous health and economic impact on individuals and families across the nation.

The 2021 Notice of Benefit and Payment Parameters, issued as final in May 2020, permitted health insurance issuers and pharmacy benefit managers (PBMs) to adopt a practice referred to as a "copay accumulator adjustment program." Under these arrangements, insurance issuers and PBMs are allowed to receive double payments - accepting patients' manufacturer copay assistance for specialty medications, but not counting such payments toward the patient's annual deductible or out-of-pocket limit. Most patients are unaware of this practice until they are faced with the daunting choice of paying a pharmacy bill that could be thousands of dollars or foregoing the medication they need to stay healthy or prevent deterioration of their condition.

We urged HHS to reverse this decision (itself a reversal of policy adopted in the 2020 Notice of Benefit and Payment Parameters) in the 2022 Notice of Benefit and Payment Parameters, which was issued as final on January 19, 2021. That did not happen. As part of the Department's implementation of President Biden's Executive Order on Strengthening Medicaid and the Affordable Care Act, we urge you to use your authority to ban the practice of copay accumulator adjustment programs and require health insurance issuers and PBMs to count all cost-sharing payments made by or on behalf of a patient toward that patient's annual deductible and out-of-pocket maximum.

We applaud the Biden Administration's demonstrated commitment to expanding access to health care, strengthening patient protections, and addressing out-of-pocket costs. Over the past decade, insurance benefit design has increasingly shifted costs to patients through higher deductibles, more cost-sharing tiers for prescription drugs, and use of coinsurance based on list price rather than flat dollar copayments for higher-cost health care services, including prescription drugs. The out-of-pocket limit, once considered a backstop to ensure that people with health insurance could afford care and medications without trading the ability to meet their basic needs, has increased so significantly it is well beyond the ability of most Americans to meet it. We urge you to take action to ensure vulnerable patients who struggle to afford their essential specialty medications will be able to meet the high copays and co-insurance, get their prescriptions at the pharmacy counter, and maintain their health.

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We appreciate your attention to this issue of prescription drug access and would like to work with you to identify better solutions and new opportunities to lower health care costs for patients, such as ensuring all copays count. Should you have any questions please do not hesitate to reach out to any of the undersigned ACCC steering committee members.

Respectfully,

Rachel Klein, Deputy Executive Director, The AIDS Institute, <u>RKlein@taimail.org</u> Kollet Koulianos, Senior Director Payer Relations, National Hemophilia Foundation <u>kkoulianos@hemophilia.org</u>

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Anna Hyde, Vice President of Advocacy and Access, Arthritis Foundation, <u>ahyde@arthritis.org</u> Kim Calder, Senior Director of Health Policy, National MS Society, <u>Kimberly.Calder@nmss.org</u> Lindsay Gill, Associate Director of State Policy & Advocacy, American Kidney Fund, <u>Igill@kidneyfund.org</u>

All Copays Count Coalition Members

Aimed Alliance Alliance for Patient Access Alpha-1 Foundation American Autoimmune Related Diseases Association American Kidnev Fund Arthritis Foundation California Chronic Care Coalition Cancer Support Community **Chronic Care Policy Alliance** Chronic Disease Coalition **Community Liver Alliance** Crohn's & Colitis Foundation **Cystic Fibrosis Foundation Diabetes Leadership Council Diabetes Patient Advocacy Coalition** Epilepsv Foundation Global Healthy Living Foundation Haystack Project Hemophilia Federation of America HIV + Hepatitis Policy Institute Huntington's Disease Society of America

Immune Deficiency Foundation International Myeloma Foundation LUNGevity Foundation Lupus and Allied Diseases Association, Inc. Lupus Foundation of America Multiple Sclerosis Association of America National Eczema Association National Hemophilia Foundation National Multiple Sclerosis Society **Ovarian Cancer Research Alliance** Patient Access Network (PAN) Foundation Pulmonary Hypertension Association Rheumatology Nurses Society Spondylitis Association of America Susan G. Komen The AIDS Institute Western Pennsylvania Chapter of the National Hemophilia Foundation

Supporting Organizations

American College of Rheumatology

CC:

Liz Richter, Acting Administrator, CMS Jeff Wu, Acting Director CCIIO, CMS Jeff Grant, Acting Director CCIIO